

DASAR KERAJAAN DAN ISU SEKURITI MAKANAN DI MALAYSIA:

KAJIAN ANALISIS DOKUMEN DAN TEMUBUAL

ZAHRUL AKMAL BIN DAMIN



PTTA UTHM
PERPUSTAKAAN TUNKU TUN AMINAH

DOKTOR FALSAFAH (Ph.D.)

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Universiti Utara Malaysia

ABSTRAK

Sekuriti makanan bersandarkan pertanian di Malaysia diberikan penekanan oleh kerajaan bagi memastikan pengeluaran makanan yang stabil. Penekanan ini juga dibuat bagi menjamin kebolehdapatan makanan di peringkat domestik. Untuk mencapai matlamat ini, kerajaan telah memberi tumpuan terhadap dasar pembangunan pertanian makanan walaupun berhadapan dengan tiga permasalahan iaitu perubahan fokus kerajaan daripada negara pertanian kepada perindustrian, pergantungan pengimportan makanan, dan perubahan iklim yang mampu mengancam sekuriti makanan. Dengan menggunakan analisis kualitatif, kajian ini bermatlamat, pertama, meneroka agenda dasar kerajaan berhubung sekuriti makanan dalam dokumen bajet. Kedua, menilai kesan pergantungan import makanan kepada pemantapan dasar sekuriti makanan negara. Terakhir, menganalisis strategi kerajaan dalam menangani isu perubahan iklim bagi memastikan sekuriti makanan terjamin. Oleh itu, kajian ini dalam rangka kerjanya meneliti usaha-usaha pembangunan pertanian makanan yang diambil oleh kerajaan untuk memastikan sekuriti makanan terjamin. Reka bentuk kajian ini menggabungkan kaedah analisis dokumen dan temubual elit di mana 20 dokumen bajet tahunan daripada tahun 1994 hingga 2013 dianalisis selain menemubual tujuh orang informan. Hasil kajian menerusi analisis dokumen menunjukkan kerajaan telah memberi penekanan terhadap sekuriti makanan dengan memperkenalkan dasar galakan pertanian, program pembangunan pertanian, penyediaan bantuan kredit, pengaplikasian teknologi, pembangunan tanah, penyelidikan dan pembangunan, serta pengukuhan kemudahan. Kerajaan juga didapati telah mengambil pendirian untuk memantapkan dasar sekuriti makanan bagi mengurangkan kesan pergantungan terhadap import makanan melalui pemantapan hala tuju pertanian, peningkatan jaminan pengeluaran, pengupayaan kebolehan agensi, pengimbangan dagangan, dan pengembangan pemasaran. Dalam mengharungi perubahan iklim pula, kerajaan telah memperkenalkan strategi pemeliharaan dan pemuliharaan, pengurusan risiko, pembiayaan dana, penguatkuasaan undang-undang, serta kesedaran dan pendidikan bagi memastikan sekuriti makanan terjamin. Hasil dapatan ini telah disokong oleh pandangan daripada elit yang ditemubual. Diharapkan hasil kajian ini mampu membantu pembuat dasar untuk merangka dasar-dasar pertanian makanan yang kurang ditumpukan sebelumnya misalan di dalam hal pengukuhan infrastruktur, penyelidikan dan pembangunan disamping pembangunan generasi petani muda. Hal ini penting bagi menggalakkan pengeluaran makanan dan pada masa yang sama melindungi negara daripada sebarang keadaan yang tidak diduga berkaitan dengan isu-isu sekuriti makanan.

Kata Kunci: Kebolehdapatan Makanan, Pertanian Makanan, Sekuriti Makanan

ABSTRACT

Agricultural-based food security in Malaysia is given emphasis by the government to ensure a stable food production. The emphasis is designed so that availability of food at the domestic level can be guaranteed. To achieve this goal, the government has focused on the development of agri-food policy on three main issues: changes in government focus from agriculture to industrial country, dependence on food imports, and threats to food security by climate change. Firstly, by using qualitative analysis, this study aims to explore the government's policy agenda for food security in budget documents. Secondly, it evaluates the effect of dependency on food imports to stabilize the country's food security policy. Lastly, it analyzes the government's strategy in addressing the issue of climate change in food security. Therefore, within this framework, this study attempts to examine the agricultural development efforts of food taken by the government in ensuring food security. The study design incorporates analysis of documents and elite interviews in which 20 annual budget documents from 1994 to 2013 were analyzed, in addition to interviews of seven informants. The results of the study through analysis of documents show that the government has placed emphasis on food security by introducing agricultural incentives policy, agricultural development program, provision of credit assistance, application of technology, land development, research and development, as well as facilities consolidation. The government has also been found to have taken a position to stiffen the food security policies in order to minimize the impact of dependency on food imports by strengthening the direction of agriculture, increasing production assurance, reinforcing agencies ability, balancing the trade, and marketing development. In the issue of climate change, the government has been promoting preservation and conservation strategies, risk management, funding, law enforcement, as well as awareness and education to ensure food security. These findings were supported by the views of the elite informants who were interviewed. It is hoped that the findings of this research will help policymakers to formulate policies that are less focused on previous food agricultural policy in terms of strengthening the infrastructure, research and development as well as the development of a young generation of farmers. It is important to promote the production of agricultural food and at the same time protect the country from any unforeseen circumstances related to the issues of food security.

Keywords: Agri-food, Availability of Food, Food Security

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Lampiran 1



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